A Pilot Study on the Acoustic Environment in Early Childhood Centres

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Abstract

A comprehensive study has investigated the sound exposure that children and teachers receive in childcare centres. A small extra study investigated the hearing acuity of teachers. Personal sound exposures were measured on 73 teachers in early childhood education centres and compared to the prescribed levels for workers in the health and safety in employment legislation. Twenty eight teachers in part-time (sessional) centres and 45 teachers in all day centres were tested over one or more working days. One staff member of a sessional centre and five of those in all day centres received noise exposures well in excess of the 100% maximum daily sound exposure permitted in the workplace. Standard hearing tests were conducted on a small group of 20 teachers including young adult workers and those nearing their retirement. There was a noticeable increase in hearing loss as age increased with significant loss evident in the older participants. Reverberation times were measured in 30 early childhood learning spaces with most of the centres exceeding the 0.4 - 0.6 seconds prescribed by the Australian and New Zealand standard

Introduction

Noise exposure levels and resultant health issues of both teachers and children have become of increasing importance in early education. Noise issues were identified in the consultation process leading to the promulgation of the Education (Early Childhood Services) Regulations 2008 [1] and the Licensing Criteria for Early Childhood Education and Care Centres 2008 [2] made pursuant to the above regulations. Noise levels in early childhood centres are usually generated as part of the centres' activities and from intrusion from activities outside the centre.

Legal tools

Noise induced hearing loss from occupational exposure is always of concern in noisy work environments. New Zealand has adopted the most widely used international criteria in the Health and Safety in Employment Regulations 1995 (Regulation 11) [3]. This requires an employer to take all practicable steps to ensure no employee is exposed to sound pressure levels in excess of:

 An A-frequency weighted timeaverage level over an 8-hour working day of 85 dB (L_{Aeq 8h} = 85 dB) or equivalent. This can be expressed as 1.0 Pa²hr or 100% dose for classrooms and learning spaces.

• A peak level (L_{peak}) of 140 dB

The Approved Code of Practice for Management of Noise in the Workplace [4] promulgated under the Health and Safety in Employment Act 1992 [5] gives guidance and preferred work practices to meet the requirements of the legislation. However, it was never envisaged that the provisions relating to noise in the legislation itself or the code of practice would apply to schools and early education environments as a work place. If these provisions were applied to education environments, children could be isolated from their teachers, and/or the teachers would be required to wear hearing protectors. It is clear that this legislation was never designed to address noise generated in the classroom and similar learning spaces as such measures would be completely impractical in these settings. The above legislation and the approved code of practice would need major revision if it were to be made applicable to exposure for teachers in early education and school teaching environments.

Although not obviously covered by the employment legislation, children too can be affected by excessive noise levels in early childhood centres. The recently enacted legislation requires that all reasonable steps are taken to promote the good health and safety of children enrolled in the centre or service [1]. Underpinning that, the Health and Safety Criterion No 15 [2] requires that all practicable steps are taken to ensure noise levels do not unduly interfere with normal speech and/or communication or cause any child attending distress or harm.

Acoustical Quality of Early Childhood Centre Learning Spaces

The "acoustical quality" is another important factor in mitigating or enhancing existing sound pressure levels. The interrelationship between these two acoustic parameters can be shown by the figure below, shows that despite the number of speakers remaining constant, poor reverberant learning spaces can set a cyclic pattern in motion leading to increasing noise levels as speech levels are raised in an attempt to counteract degraded speech intelligibility (see Figure 1). This phenomenon is known as the Lombard Effect.[6] Good acoustical quality can therefore lead to significantly quieter teaching environments.[7,8].

Oberdorster and Tiesler [7] describe short reverberation times as the most important room acoustics parameter in the classroom and similar learning spaces for the general mitigation of noise levels and enhancement of speech intelligibility. The AS/NZ standard for building interiors [9] recommends a reverberation time (T60) of 0.4-0.6 seconds in classrooms and learning spaces. For young children, who are immature listeners, and for those experiencing hearing loss and auditory processing difficulties, a reverberation time of 0.4 seconds creates the optimum acoustic conditions.

Noise Induced Hearing Loss

One of the most common forms of hearing loss is that caused by prolonged exposure to excessive noise. This is referred to as noise-induced hearing loss (or noise-induced permanent threshold shift) which is usually of gradual onset and irreversible. Noiseinduced hearing loss begins as a result of the degeneration of the hair cells in the inner ear (organ of Corti) in the frequency region of 3,000-6,000 Hz.[10,11]

In normal healthy hearing, the hearing threshold level does not fall below 20 dB across the audible frequencies. A typical audiogram indicating noise-induced hearing loss shows the characteristic dip or V shape in the frequency range of 3,000 to 6,000 Hz (see Figure 2).

Experimental

The study and analysis was planned with the following three research questions:

- 1. What are the typical sound exposure levels experienced by early childhood centre staff?
- 2. What is the hearing status of New Zealand early childhood teaching staff?
- 3. What is the typical acoustical quality of early childhood centre learning spaces in New Zealand.

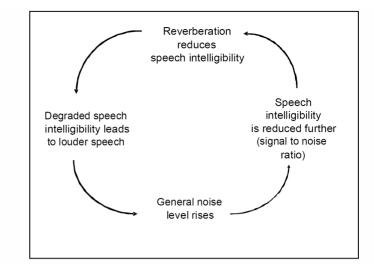


Figure 1. Cyclic interrelationship of noise levels and acoustical quality. Adapted from Oberdorster and Tiesler (2008).

Personal sound exposures of staff

In addressing the first research question, three daily sound exposure categories were formulated. Those of less than 50% of the maximum permitted dose do not present any concern because they are well below the permitted maximum of 100%. The second category (50-100% dose) still complies with the legislation but is approaching the maximum permitted level and finally the third category (greater than 100%) is of major concern because it transgresses the legal requirement.

As length of exposure is a critical factor in determining the levels of sound exposure, the participating early childhood centres were selected according to the licensing categories of the former legislation (in force at the time the investigations were carried out) [12] which included a selection of sessional centres (kindergartens) and all-day centres. In general, children will be enrolled in kindergarten at 3-years of age and attend 2-hour sessions in the afternoon for three days a week. Children 4-5 years of age attend 3-hour sessions in the morning for five days a week. All-day centres principally provide childcare for working parents and those who choose full time early education. This sector caters for all preschool children from new-born babies right up to age 5. Centres were licensed as required by the legislation [12] as either all-day centres (Part 1) or sessional centres (Part 2). Within each part, there are separate licensing sub-categories for children under 2-years old (all under 2) and those 2-years old and over (all 2 or over). There is an additional licensed category for mixed ages which in effect combines the two age subcategories allowing children from new-born to 5 years of age to be present in the same centre. This mixed age licence will only be granted where the Secretary (of Education) is satisfied that sufficient care and protection is provided for children less than 2-years old (Regulation 37) [12].

Daily sound exposures of individual teachers were recorded using Cirrus



lightweight dose Badges and personal sound exposure meters (dosimeters) for teaching and contact staff. A total of 73 staff members (45 participants from 20 all day centres and 28 participants from 12 sessional centres) had been evaluated. All the centres except one were established in buildings converted from a previous use and had no acoustical treatment such as acoustically rated wall and ceiling panels. The personal sound exposure equipment recorded the following relevant data:

- A-frequency weighted time-average level (L_{Aeq t} dB) for the entire work period "t"
- Daily sound exposure expressed as pascal squared hour or % dose. A noise dose of 1.0 Pa²hr= 100% does and equivalent to an A frequency weighted time-average level of 85 dB over an 8 hour day or equivalent energy to this amount.
- C weighted Peak level $(L_{C_{Deak}} dB)$
- Time history for each event.

Pure tone audiometric testing

The second research question involved the hearing status of the teaching staff. Audiometric testing was carried out before work began. This part of the study originated from a number of requests from early childhood centre staff expressing concern about their hearing status and requesting the research team for assistance. Despite the number of requests received, the work culture of long hours and rosters made the conducting of testing very difficult. Tests were scheduled between 5am to 7am to allow enough time for all participants to be tested before work and again after each worker had finished for the day. This meant that only the two large centres that were located close to Massey University could be considered. While it is ideal that testing be done in an approved hearing test booth, no unit was available.

The 20 participants' age range was 20 – 60 years old. The age categories and numbers in each are given in Table 1.

Audiograms were taken with the current standardised procedure for presentation of tones prior to the start of the working day to establish the normal hearing threshold of each participant (Research question two). A screening audiometer (GSI17) was used and audiometric testing was done either at Massey University or at the particular early childhood centre.

Participation was completely voluntary but all the staff that were present at the testing times wished to participate. The necessary ethics committee approvals were obtained and the conditions of approval and the requirements of the Health and Safety in Employment Act 1992 [5] for testing of workers were strictly applied.

Background noise presented major issues in conducting the audiometric testing as no audiometric booth was available. Staff from the first centre elected to have their hearing tested before the start of work at Massey University. Even though the Massey University space was normally very quiet, the noise of heavy rain on the roof and water running down gutters became a major source of distraction. There were major difficulties in detecting the tones in the lower frequencies probably due to masking effects. Staff from the remaining centres wished to have their evaluations done at their premises, but with no quiet space a number of the tests had to be done while children were present with the noise presenting a major source of distraction. In addition, time was constrained with staff having limited time available before commencing duties. The noisy testing conditions and time constraints compromised reliability. However the

Table 1. Participants in hearing tests

Number of participants	Age category
6	Less than 20
8	20-30
3	30-40
2	40-50
1	Over 50

Table 2 Daily sound exposures and teacher numbers

Daily sound exposure	All day centres	Sessional centres	Total 73
(% dose)	45 centres in total	28 in total	(% of total)
	(% of total)	(% of total)	
<50%	31 (69%)	23 (82%)	54 (74%)
50-100%	9 (20%)	4 (14%)	13(18%)
>100%	5 (11.0%)	1 (4%)	6 (8%)

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In addressing the third research question, reverberation times were measured in 30 early childhood centres. Measurements were taken with an 01 dB Solo Master sound level meter mounted on a tripod (1.2-1.5 metres from the floor) and set to T60 mode with a trigger activation level of 90 dB. The sound source was provided by a starter gun with powder caps.

Many of the centres had no form of acoustical treatment of internal surfaces. Three centres had acoustical treatment retrofitted enabling the effect on acoustical quality to be monitored. One new purpose-built centre was professionally designed to meet the criteria for learning spaces of the Australian and New Zealand Standard [9] and had full acoustic treatment applied as part of the construction.

Results

Daily sound exposures of teachers

The daily sound exposures (or daily noise doses) recorded in the study together with the number of participants are presented in Table 2.

Peak levels

The highest level permitted under the Health and Safety in Employment Regulations 1995 is 140 dB.

- In all day centres 19 participants of 45 in total (42%) recorded at least one peak level exceedance over 140 dB.
- In part time sessional centres, 11 participants of 28 in total (39%) recorded at least one peak level exceedance over 140 dB
- In all day centres and part time (sessional) centres combined, 30 participants of 73 in total (41%) recorded at least one peak level exceedance over 140 dB.

Due to limitations of the equipment, further information on the numbers of exceedances, when they occurred or the peak levels received could not be determined.

Hearing status of participants

While the effects of difficult test conditions cannot be discounted, half of the participants tested showed the likelihood of developing noise-induced hearing loss, which is characterised by an increase in the threshold values in the 3000- 6000 Hz frequency range (or the 'characteristic dip' at these frequencies as shown in Figure 2).

In the younger teaching staff (20-25 years of age), noise induced-hearing-loss was not evident from their audiograms. The audiograms of several participants in the 30-35 age-bracket presented a small notch or V shape in the 3,000-6000 Hz region, which is characteristic of noise-induced hearing loss. This trend continued with a noticeable increase in the level of noise-induced hearing loss as age increased. The two participants in the 40-50 age group both showed significant hearing loss, and the participant in the over 50 age bracket experienced the highest level of hearing loss. The audiogram is given in Figure 3. This participant would be classified as presenting with moderately severe hearing loss.

Further investigation is urgently needed to determine the extent of hearing loss, which exists in teachers of the early education sector and the amount that can be reasonably attributed to occupational exposure.

Acoustical quality of learning spaces

Of the 30 early childhood centres chosen most had reverberation

times between 0.6-0.8 seconds in the important frequencies of 500, 1000, and 2,000 for speech production and intelligibility. Three existing centres complied with the criteria of 0.4-0.6 seconds in the important frequencies. The new purpose built centre with full acoustic treatment met the optimum conditions for young children of 0.3-0.4 seconds in the important frequencies. This centre was fitted throughout with acoustic wall vertiface composition panels (NRC =0.4, NRC = Noise Reduction Coefficient; an NRC of 0.4 means a 40% reduction of reverberated noise) and the acoustic ceiling tiles (NCR=0.8). The centre was also insulated to mitigate noise intrusion from noise generating activities outside the centre.

Two centres following the initial evaluation, decided to undertake professional acoustical treatment. Descriptions are given as Cases 1 and 2 below.

Case 1

A sessional centre with a staff of two and an enrolment of 30 children carried out acoustical treatment of the walls. These surfaces, except for some upper areas were covered with New Zealand manufactured vertiface composition

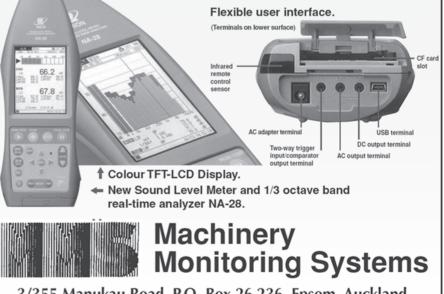
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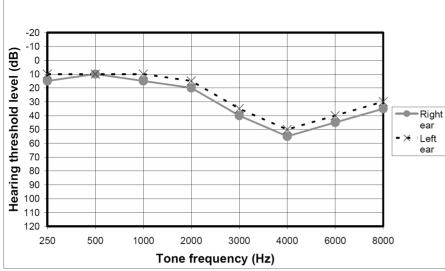
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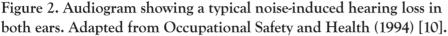
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acoustic wall covering (NRC = 0.4). The walls were covered fully from the floor to the underside of the sill of the upper windows. The reverberation times before the treatment and after the installation are presented as a graph in Figure 4.

There has been a noticeable improvement in reverberation times as a result of the vertiface composition wall panel application with reductions of up to 0.3 seconds in the important frequencies. This centre now complies

with the recommended reverberation times (T60) of 0.4-0.6 seconds for classrooms and learning spaces.[9] These times could be further reduced by fitting acoustic tiles to the ceiling.

Case 2

This sessional centre had generated many complaints from staff. The reverberation times were the highest recorded of any centre. Acoustic treatment was applied to the walls with vertiface composition wall covering (NRC = 0.4) and an acoustic blanket (NRC = 0.8) attached to the underside of 50% of the ceiling surface.

As can be seen in Figure 5, acoustical treatment of the walls and 50% of the ceiling area resulted a 0.3 second improvement in reverberation times in the important frequencies (500, 1000, 2000 Hz). While these times are still above the recommended reverberation times of 0.4-0.6 seconds [9], this treatment resulted in a substantial improvement in acoustical quality. If the acoustic treatment were to be applied to the complete ceiling area, it is likely to reduce the reverberation times to 0.4-0.6 seconds.

Discussion

The first research question investigated the typical sound exposures for early childhood centres staff. Six participants out of a total of 73 participants (8%) recorded daily sound exposures well in excess of 100% dose, the maximum permitted level under the legislation.[3] A further 13 participants (18%) received daily sound exposures of 50-100% and 54 participants received exposures less than 50% dose. While there has been

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www.potters.co.nz AUCKLAND WELLINGTON CHRISTCHURCH an improvement on the levels reported earlier in the progress study by McLaren and Dickinson [13] with an increased sample size, it is still of concern that a significant number of teachers recorded levels in excess of the maximum permitted daily sound exposure. A similar study by Grebenikov [14] in Sydney of 25 full-time teaching staff using similar equipment and the same criteria as adopted by the New Zealand legislation, had one staff member with a daily sound exposure in excess of 100% and three staff members close to the maximum.

The second research question investigated the hearing status of a small group of early childhood workers. Despite the problems with the testing environment, three of the workers showed significant hearing loss and a further seven showed clear signs of a developing hearing loss with the characteristic V shape in their audiograms beginning to form. While likely contributions from non-work activities such as noisy leisure activities have not been investigated in this study, it is of concern that half those who participated either showed significant levels of hearing loss or showed a risk of developing significant levels of hearing loss during their working lives.

The excessive personal sound exposure rates recorded on staff suggests that this may be an important occupational issue for teachers in early education environments. A comprehensive study is needed to examine the temporary threshold shifts in hearing of a cross section of early childhood education staff and relate this to the levels of noise exposure. In particular, investigation of staff members who receive noise exposures greater than the maximum permitted dose of 100%, is justified. Furthermore, a dedicated study is now needed to establish the hearing status of teachers and contact staff in the early education sector and to establish the extent of hearing loss due to occupational exposure when compared to other noise contributing activities outside work.

The third research question revealed that few of the existing childcare centres in the study had any form of acoustic treatment. Reverberation times were above those prescribed by the Australian

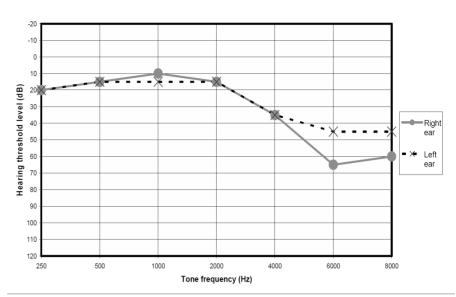
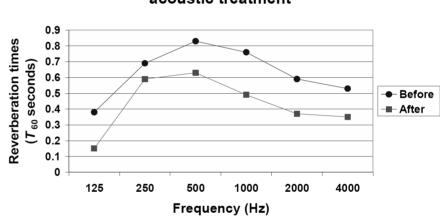


Figure 3.: Audiogram of a staff member aged 60-65 years.



Reverberation times (T_{60}) before and after acoustic treatment

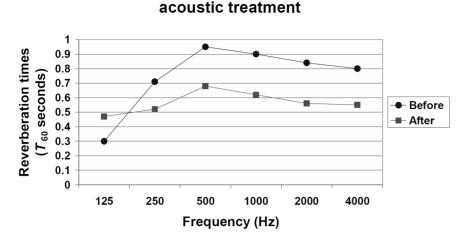
Figure 4 Reverberation time as a function of frequency (Case 1).

and New Zealand Standard. On the other hand, one of the few new purposebuilt centres with full acoustic treatment incorporated, was shown to meet the optimum acoustical quality. However, the retrofitting of acoustic wall and ceiling coverings to those centres not meeting the criteria prescribed by the standard, was shown to significantly improve the acoustical quality. Due to scarce resources in this sector, it is not possible for many centres to engage professional advice to carry out acoustic treatment. Low cost solutions and DIY (do it yourself) options could be explored which may result in improvement even if they do not meet the optimum level.

The development of a resource kit could be implemented giving a wide range of

solutions to improve acoustical quality of learning spaces.

The Department of Labour has not considered this sector of workers as being at-risk from excessive noise exposure at work, and this now needs immediate attention. It is of considerable importance to investigate thoroughly the extent of occupational noise exposure with this group of workers, and if a significant risk is established, to implement regular testing programmes as is done with other at-risk work places. It may be necessary, based on establishing the level of risk among these workers, to propose amendments to address occupational noise issues in the legislation and the associated code of practice as applicable to this profession.



Reverberation times (T_{60}) before and after

Figure 5. Reverberation time as a function of frequency (Case 2)

Recommendations

The following recommendations are proposed:

- A wide ranging national study be undertaken of teachers and assistants across the early education sector to establish levels of excessive noise exposure and hearing loss attributable to the work environment.
- The Department of Labour and the Ministry of Education ensure that regular testing programmes are introduced for occupational hearing loss and noise exposure among early childhood staff.
- A resource kit be developed to give a range of options for early childhood centres to manage and mitigate noise levels.

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